# Committing to the Challenge of Cost Share Tracking and Reporting

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# **Learning Objectives**



- ➤ Gain an understanding of how cost share should be identified and managed at the preaward stage
- ➤ Gain an understanding of how cost share should be documented, tracked and managed at the post-award stage

> Impact of cost share on the institution

# **Broad Definitions**

Cost share is the portion of the program or project costs that are not borne by the funding agency. It includes all contributions, cash and inkind, that the recipient makes to an award.

The costs must conform to the allowable, allocable, reasonable and necessary provisions of OMB circulars A 21, A-110 and A-133.

**Matching and Cost Sharing** – In practice, matching and cost sharing are treated similarly except that the matching amount is based on a percentage of either the Federal funding or total approved budget, adjusted as necessary based on actual allowable costs, and cost sharing is a negotiated amount that may or may not be adjusted after the fact.

In-Kind Contributions are defined under federal guidelines as "contributions other than cash." While they usually add real value to a project, they do not require an actual cash outlay.

Some examples of in-kind contributions are

- Equipment use without any charge,
- Waived F&A costs not charged to the sponsor,
- third-party contributions, and donated labor, materials, and services.

 Third-Party Cost Sharing – Occurs when an outside organization submits a letter of support that clearly documents its commitment to contributions that is included in the proposal. The only requirement is that the value can be documented for audit.

Some examples of third-party cost sharing are;

- Equipment use charges,
- donated labor, services, materials, equipment, space,
- Waived F&A cost of a third party, such as an institution collaborating on the grant.

- Mandatory Sponsor-driven cost sharing. It is cost share that is required by the sponsor as a condition of obtaining an award. It must be included in the proposal or a proposal will not be considered for funding by the sponsor.
- Voluntary Investigator-driven cost sharing. It is cost share that is offered (documented and quantified in the proposal) by the University even though the sponsor does not require it.

- Committed Mandatory or voluntary cost sharing, quantified and pledged in the proposal budget, budget justification, mentioned in the technical section or stated in award documents. Must be tracked by University, but may not need to be reported to sponsor
- Uncommitted Voluntary cost sharing not required by sponsor and not offered by the University. This does not need to be tracked or reported to the sponsor.

#### Pros

- ➤ Allows sponsor to fund more projects/programs.
- ➤ Enables the University to compete for funding from sponsors who require or expect cost sharing.
- ➤ Can demonstrate the University's commitment to research and outreach.
- Establishes more of a partnership between the sponsor and the institution.

#### Cons



- Takes away funds that could be used for instruction and other activities.
- There is administrative burden of carefully recording, tracking and reporting the cost share.
- ➤ It doesn't always increase the competitiveness of our proposal.
- ➤ Cost sharing can reduce the University's facilities and administrative rate because these expenses are included in the base calculation during F&A rate development. Not only do we subsidize the project itself but we fail to recover all of the operation costs.
- ➤ If cost sharing commitments aren't met, funding may have to be returned to the sponsor.

Cost share Recording and Tracking at

The University of Wisconsin - Madison

### **Key Concepts**

- Comply with the university's cost sharing policy
- Minimize voluntary cost share commitments
- Develop a clear plan for meeting all cost sharing requirements
- Document! Document! Document!

### Roles and Responsibility

#### Principle Investigator/designee

- Clearly identify cost sharing in the proposal budget
- Identify funding sources for cost share contributions
- Obtain documentation from third parties
- Assure that committed cost sharing is provided and documented
- Obtain prior approval for changes to cost sharing commitments, when required by the sponsor

### Roles and Responsibility

#### **Department & College/Division Research Administrators**

- Review and approve cost sharing in proposal budgets
- Verify funding sources are adequate to support proposed cost sharing contributions
- Ensure documentation complies with university guidelines and sponsor policies
- Monitor internal systems and financial reports to ensure cost sharing commitments are being met

### Roles and Responsibility

#### **Sponsored Projects preaward and post award office**

- Review proposed cost sharing commitment information to ensure consistency with award terms and conditions
- Enter cost sharing terms into the grants system
- Process cost share and commitment update forms
- Coordinate with campus to verify cost share commitments are met
- Report the fulfillment of cost sharing commitments to the sponsor.

## Cost Share: Life Cycle



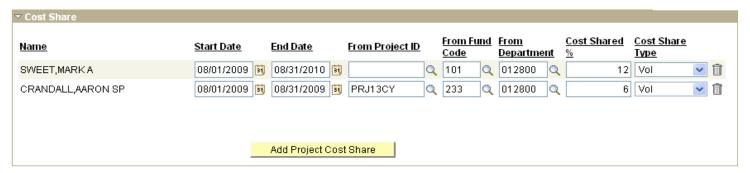
• Commitments are offered

# **Cost Share: Proposal**

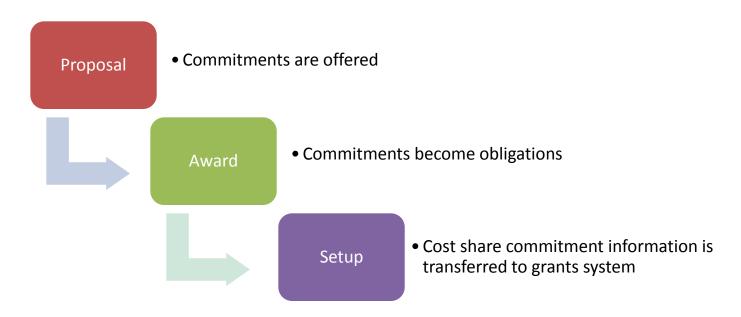
All effort commitments are entered into proposal system:

▼ Effort Commitment					•		
<u>Name</u>	Effort Regts	s Mt Project Role	Start Date	End Date	Sponsor <u>%</u>	<u>Cost</u> Shared :	<u>Fotal %</u>
SWEET,MARK A	Υ	PI	<b>08/01/2009</b>	08/31/2010	37	12	49 ᆒ
JACOBS,MELANIE R	Υ	CO-INVESTIGATO	<b>9</b> 09/01/2009	05/31/2010	22		22 ᆒ
JACOBS,MELANIE R	Υ	CO-INVESTIGATO	<u>06/01/2010</u>	08/31/2010	33		33 ᆒ
CRANDALL,AARON SP	Υ	CO-INVESTIGATO	08/01/2009 🛐	08/31/2010	] 14	6	20 ᆒ
		Add Project Comr	nitment <b>1</b>				

Non-Salary cost sharing responsibility and source funding information entered:

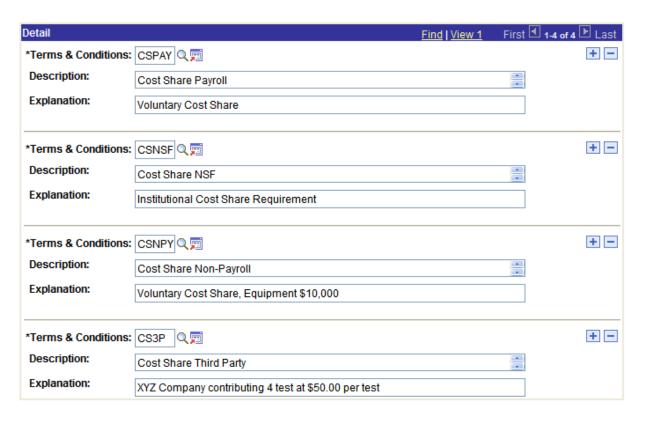


# Cost Share: Life Cycle



### Cost Share: Setup

Cost share terms are entered into grants system:

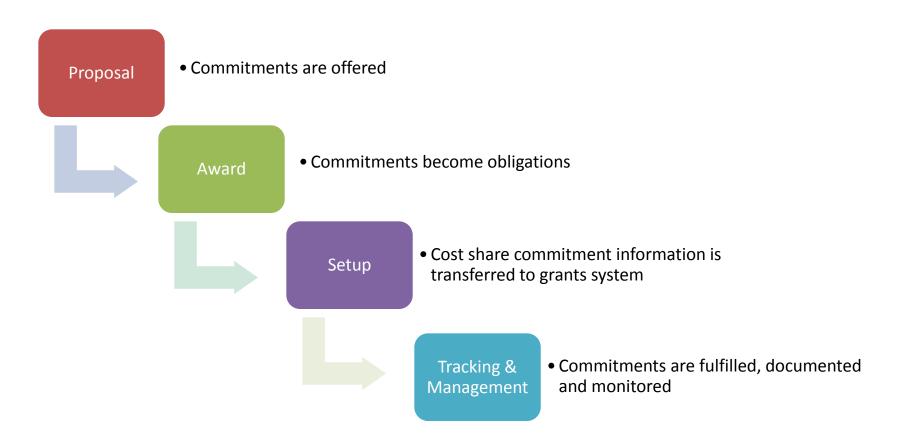


### Cost Share: Setup



Financials	Personnel	Funding Actions	Requirements	Edits	Cost Share Schedule	Cost Share Expenditure	s Ass	sociated Docs	WISPER						
														Period: Inception	n ▼ thru APR - 2013 ▼
ı	Name	Em	ployee ID		Start Date	End Date C/	S %	Sou	rce Project		Source Fund		Source Dept	C/S Type	Distrib Status
Pan,		00496		8/29/	2011 1/31	/2012	3%			1	01			Mandatory	Distributed
Pan,		00496		9/1/2	010 5/22	2/2011	3%			1	01	•		Mandatory	Distributed
Pan,		00496		1/1/2	010 5/31	/2010	3%			1	01			Mandatory	Distributed
Run		00558		7/1/2	011 8/31	/2011	5%			1	01			Mandatory	Distributed
Run		00558		9/1/2	011 1/31	/2012	5%			1	67			Mandatory	Distributed
Run		00558		1/1/2	010 6/30	)/2011	5%			1	67			Mandatory	Distributed

### Cost Share: Life Cycle



### Cost Share: Tracking & Management

#### **Certify My Effort**

Certification Payroll Report Effort Card PDF Version

Covered Individual:JOHN Q PUBLIC - 01234567Location:MadisonTitle:RESEARCHERAppointment:99887766Department:A193551 MSN/ENGR/ENGR EXPER STA/HLTH SYS'S Effort Coordinator:JANE DOE

Email: JQPUBLIC@WISC.EDU Certification Period: 07/01/2006 to 12/31/2006

View Period: 07/01/2006 to 12/31/2006 🔻

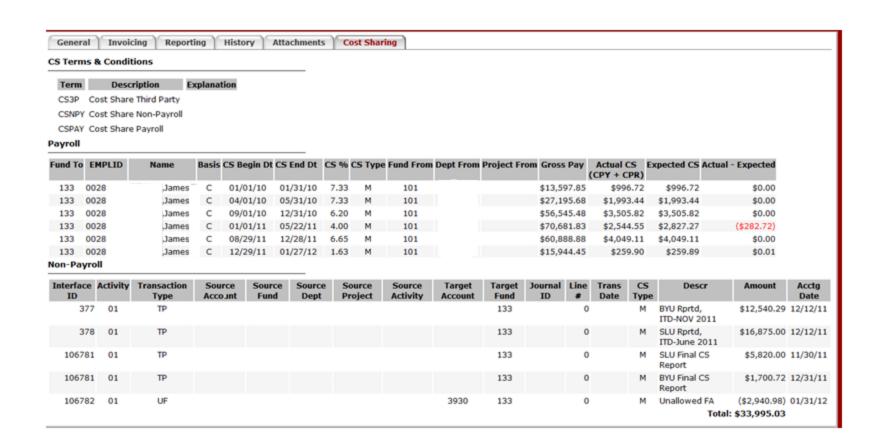
Projects [-	]	Commitment	Payroll	Cost Share	Computed Effort	Certified Effort
Sponsored 133-133	Project #1 Example PI: JAMES J JOHNSON	0.00%	0.00%	0.00%	0.00%	<b>3</b> 0 %
133-13:	Project #2 Example PI: JAMES J JOHNSON	0.00%	10.00%	15.00%	25.00%	S 25 %
Sponsored To	tal:	0.00%	10.00%	15.00%	25.00%	25%
Non Sponsore	od OTHER All Non-Sponsored Effort ()	0.00%	90.00%	-15.00%	75.00%	§ 75 %
Non Sponsore	ed Total:	0.00%	90.00%	-15.00%	75.00%	75%
Grand Total:		0.00%	100.00%	0.00%	100.00%	100%

## Cost Share: Tracking & Management

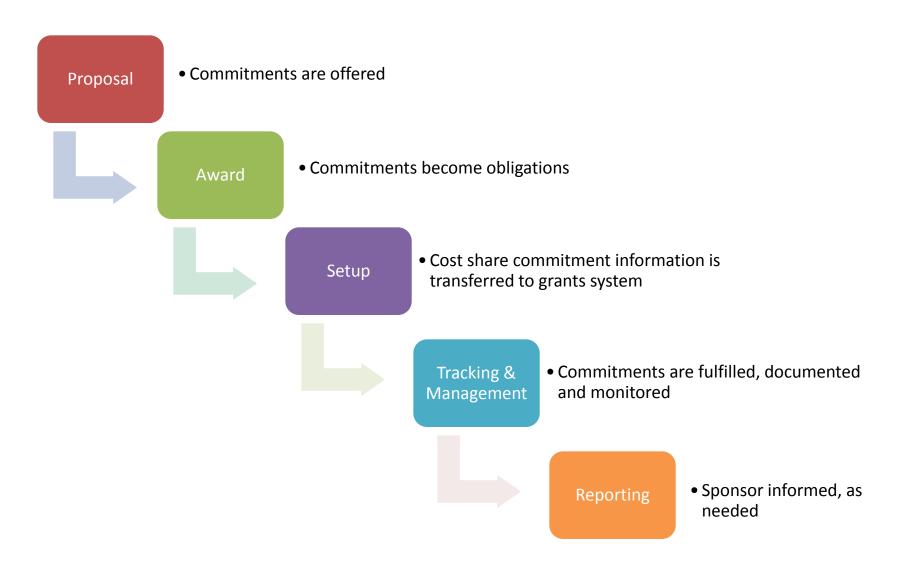
#### Form is submitted with cost share information:

	Cost Share and Commitment Updates	
Project ID:	(Ex. PRJXXXX)	
Reason for Update: (if you have supporting documentation, please attach to e-mail)		
Non-Payroll Cost 9	Share Expense (Select type and check one of the following radio buttons)	
Туре:	Select	
Non-Pa	ayroll Expense (WISDM Documentation is required)	
○Third P	arty (Official Statement from Third Party is required)	
<b>O</b> Unfund	led F&A (Provide your calculations)	
Payroll Cost Share	Expense (Please complete the table below)	
Commitment Upd	late (Please complete the table below)	

## Cost Share: Tracking & Management



## Cost Share: Life Cycle



## **Cost Share: Reporting**

Financials Personnel Funding Actions Re	equirements Edits	Cost Share Schedule	Cost Share Expenditures
	Inception through AUG 2010	Inception through AUG - 2010	
Salaries			
Pai	1,083.4	1,083.43	
Rui	4,377.3	32 4,377.32	
Total Salaries	5,460.7	75 <u>5,460.75</u>	
Fringe Benefits			
Pan	417.1	12 417.12	
Run_	1,691.6	1,691.63	
Total Fringe Benefits	2,108.7	75 2,108.75	
Non-Payroll Costs	0.0	0.00	
F&A	3,671.2	3,671.21	
Sub-Total UW Cost Share Expenditure	es <u>11,240.7</u>	11,240.71	
Third Party Expenditures	0.0	0.00	
Unfunded F&A	0.0	0.00	
Total Cost Share Expenditures	11,240.7	71 11,240.71	

### Cost share Recording and Tracking at

The University of Minnesota



## **Cost Share Budget**

The cost share details are identified in the Proposal Routing Form as below:

20.	Matching and Cost Sharing:	X	Costs	Cost sharing, matching or in-kind is optional See chart below for dept contributions									
	Stiding.		Fund	DeptiD	Program	Acct	CF1	CF2	Bud Ref	EmpliD	Amount		
		1750	11025	20078	700101	UMF0002560		CS	2110653	1,51			
			1750	11025	20078	710101	UMF0002560		CS	2110653	52		
			1802	11025	21367	700101	AES0025057		CS	1260097	1,05		
			1802	11025	21367	710101	AES0025057		CS	1260097	36		
			1802	11025	21367	700101	AES0025075		CS	3874427	71		
			1802	11025	21367	710101	AES0025075		CS	3874427	25		

# Award set up

Rudget Amounts for Period

Budget Amounts for Period											
General	Project Deta	ail Genera	I Ledger Detail Comm	itment Co	ntrol Detail Grants D	etail 📖					
Justification	Fund Code	<u>DeptID</u>	Program Code	Activity	Analysis Type	Account	<u>Amour</u>				
Justification	3002	11025		1	BUD	700200	78,735.0				
<u>Justification</u>	3002	11025		1	BUD	700300	31,075.0				
Justification	3002	11025		1	BUD	710200	28,345.0				
Justification	3002	11025		1	BUD	710300	25,189.0				
Justification	3002	11025		1	BUD	700300	22,000.0				
Justification	1750	11025	20078	1	CBU	700100	21,867.0				
Justification	1750	11025	20078	1	CBU	700100	21,867.0				
Justification	3002	11025		1	BUD	710300	15,400.0				
Justification	3002	11025		1	BUD	810500	12,298.0				
Justification	1780	11028	21314	1	CBU	700300	10,380.0				
Justification	3002	11025		1	BUD	700310	10,358.0				
Justification	1750	11025	20078	1	CBU	710100	7,281.0				
<u>Justification</u>	1750	11025	20078	1	CBU	710100	7,281.0				

#### **Detail Cost Share Report**

	Cost Share:	Cost Sh: 03/01/20 03/20/2(	113 -	Inceptio	Cost Sha on Through	re: 03/20/2013
		AV	AV	AW	AV	AV
	G	Н		J		
5 1 11 5	Budget	Pre-	_	Pre-	_ K	L=G-J-K
Detail Account	Amount	Enc& Enc	Expenses	Enc& Enc	-	Available Balance
168100 Capital Assets - Fin Bdg Only	2,800.00	0.00	0.00	0.00	0.00	·
700100 Salaries-Faculty-Fin Bdg Only	21,867.00	-815.92	407.96	2,855.72	22,905.54	-3,894.26
700200 Salaries-Prof&Adm-Fin Bdg Only	0.00	0.00	0.00	0.00	0.00	0.00
700300 Salaries-Grd/Pr w/Tuitn-FinBdg	10,380.00	0.00	0.00	0.00	0.00	10,380.00
700310 Salaries-Grd/Pr NoTuitn-FinBdg	0.00	0.00	0.00	0.00	0.00	0.00
710100 Fringe - Faculty-Fin Bdg Only	7,281.00	-284.75	142.37	996.65	8,017.26	-1,732.91
710200 Fringe - P&A-Fin Bdg Only	0.00	0.00	0.00	0.00	0.00	0.00
710300 Fringe-Grad/Pr-w/Tuitn-FinBdg	7,253.00	0.00	0.00	0.00	0.00	7,253.00
710310 Fringe-Grad/Pr No Tuitn-FinBdg	0.00	0.00	0.00	0.00	0.00	0.00
720100 Gen Oper Supplies-FinBdg Only	2,909.00	0.00	0.00	0.00	0.00	2,909.00
720300 Gen Oper Services Fin Bdg Only	1,600.00	0.00	0.00	0.00	0.00	1,600.00
750100 Non-Capital Equip-Fin Bdg Only	2,450.00	0.00	0.00	0.00	0.00	2,450.00
770200 ST Rents & Leases Fin Bdg Only	4,134.00	0.00	0.00	0.00	0.00	4,134.00
 Direct Cost Total	\$60,674.00	-\$1,100.67	\$550.33	\$3,852.37	\$30,922.80	\$25,898.83
810500 F&A Costs-Fin Bdg Only	0.00	0.00	97.13	0.00	5,457.89	-5,457.89
F&A Total	\$0.00	\$0.00	\$97.13	\$0.00	\$5,457.89	-\$5,457.89
Project Total	\$60,674.00	-\$1,100.67	\$647.46	\$3,852.37	\$36,380.69	\$20,440.94

#### **Detail Sponsored Project Report**

	Sponsored:	Sponso 03/01/2013 - 0		Inceptio	Sponsore on Through	
	A	B	<b>A V</b>	<b>▲▼</b>	<b>AV</b>	_▲▼
Detail Account	Budget	Pre-	C	Pre-	E	F=A-D-E
	Amount	Enc & Enc	Expenses	Enc& Enc		Available Balance
168100 Capital Assets - Fin Bdg Only	0.00			0.00	0.00	0.00
700100 Salaries-Faculty-Fin Bdg Only	0.00			0.00	0.00	0.00
700200 Salaries Prof&Adm-Fin Bdg Only	78,735.00	-4,000.00	2,000.00	14,000.00	44,000.00	<u>20,735.00</u>
700300 Salaries-Grd/Pr w/Tuitn-FinBdg	0.00	0.00	0.00	0.00	0.00	0.00
700310 Salaries-Grd/Pr NoTuitn-FinBdg	0.00	0.00	0.00	0.00	0.00	0.00
710100 Fringe - Faculty-Fin Bdg Only	0.00	0.00	0.00	0.00	0.00	0.00
710200 Fringe - P&A-Fin Bdg Only	28,345.00	-881.60	<u>440.80</u>	3,085.60	8,876.00	<u>16,383.40</u>
710300 Fringe-Grad/Pr-w/Tuitn-FinBdg	0.00	0.00	0.00	0.00	0.00	0.00
710310 Fringe-Grad/Pr No Tuitn-FinBdg	0.00	0.00	0.00	0.00	0.00	<u>0.00</u>
720100 Gen Oper Supplies-FinBdg Only	0.00	0.00	0.00	0.00	0.00	0.00
720300 Gen Oper Services-Fin Bdg Only	0.00	0.00	0.00	0.00	0.00	0.00
750100 Non-Capital Equip-Fin Bdg Only	0.00	0.00	0.00	0.00	0.00	0.00
770200 ST Rents & Leases-Fin Bdg Only	0.00	0.00	0.00	0.00	0.00	0.00
Direct Cost Total	\$107,080.00	-\$4,881.60	\$2,440.80	\$17,085.60	\$52,876.00	\$37,118.40
310500 F&A Costs-Fin Bdg Only	18,900.00	0.00	<u>430.80</u>	9,567.42	9,332.58	0.00
F&A Total	\$18,900.00	\$0.00	\$430.80	\$9,567.42	\$9,332.58	\$0.00
Project Total	\$125,980.00	-\$4,881.60	\$2,871.60	\$26,653.02	\$62,208.58	<u>\$37,118.40</u>

# **Monitoring Cost share**













ompt Path: Acctg Date → Exclude Encumbered Facilities and Admin (F&A) → Award

#### ponsored Award Overview

ward: CON000000014444 - 🖿

ccounting Date Through: 01/11/2013

ncumbered Facilities and Admin: Excluded

ward Sponsor: Time | Ward Start Date: 09/01/2008

ward End Date: 08/31/2014

ward Time Elapsed: 73%

ward %Left: -4%

&A: RSRCH NSF 51%

Report Run Date: Friday, 1/11/2013

Data as of Friday,01/11/2013 03:38 AM

Cost Share (Actuals): \$4,411,962.79
Program Income
(Actuals): \$0.00

TIP Income (Actuals): \$0.00 Invoiced Amount ITD: \$11,834,284.53

Open AR Amount ITD: \$72,816.54

01/01/2013 - 01/11/2013 INCEPTION THR

INCEPTION THROUGH 01/11/201

#### **Effort Statement**

Grand Total:	100.00%	0.00%	100.00%	100%	
Non Sponsored Total:	100.00%	-2.00%	98.00%	98%	✓
1802-11025-21367	50.08%	-2.00%	48.08%		
1000-11025-20000	49.92%	0.00%	49.92%	S 50 %	
Non Sponsored	~	~	~		
Sponsored Total:	0.00%	2.00%	2.00%	2%	
00020311	0.00%	1.00%	1.00%	§ 1 <sup>%</sup>	<b>V</b>
00010927	0.00%	0.00%	0.00%	<u></u>	<b>V</b>
00006612	0.00%	1.00%	1.00%	6 1 %	$\checkmark$
Sponsored	r dyron	Costoliaic	Compated Enoit	Octanica Enoit	Ocitily Officerabolic
Accounts [-]	Payroll	Cost Share	Computed Effort	Certified Effort	Certify Checkboxes

Report #: 45949

#### FEDERAL FINANCIAL REPORT

(Follow instructions on the back)

					now mediacaons on are ac	*							
	ncy and Organiza out is Submitted				ther identifying Number A grants, use FFR Attachm		/ Federal Agenc	y	Page	of			
to willian rep	Join is Submitted		(To report in	nulupie	grants, use FFR Attachini	ent)							
US Department	t of Agriculture	(USDA)							1	1			
										page			
3. Recipient Ord	ganization (Name	e and complete add	ress including 2	Ip code	2)				-	-			
		ICIAL RPT, MINNE	_		•								
4a. DUNS Numi	ber	4b. EIN	5. Recipient A	ccount	Number or identifying Nur	nber	6. Final Re	eport	7. Basis of Accour	nting			
					CON00000001158								
					X Cash	Accru							
8. Project/Grant	Period					9. Reportir	X Yes	No late	A Casii	Accid			
From: (Month	i, Day, Year)		To: (Month, Da	ay, Yea									
	1/1/2011			8/2	3/2012	08/2	23/2012						
10. Transaction	ns								Cumu	Cumulative			
(Use lines a-cifo	or single or multi	ple grant reporting)											
Federal Cash	(To report multi	pie grants, also us	e FFR Attachn	nent):									
a. Cash Re	ecelpts									0.0			
b. Cash Di	sbursements								0.00				
c. Cash on	Hand (line a mir	nus b)							0.00				
(Use lines d-q fo	or single grant re	porting)							•				
Federal Expen	ditures and Un	obligated Balance:											
d. Total Fe	deral funds auth	orized								45,000.0			
e. Federal	share of expend	Itures								21,931.3			
f. Federal s	share of unliquid	ated obligations							0.00				
g. Total Fe	deral share (sun	n of lines e and f)								21,931.3			
h Unoblig	ated balance of F	Endoral funds (ilno d	Iminus g)							23,068.6			
Recipient Sha	re:												
I. Total reci	lpient share requ	ilred								32,275.0			
j. Recipient	t share of expen	ditures								32,275.0			
i. Recipien	t share of unliqu	idated obligations								0.0			
Total reci	plent share (sum	of lines j and k)								32,275.0			
m. Remainir	ng recipient shar	e to be provided (lin	e I minus I)							0.0			
Program Incor	me:												
n. Total Fe	deral program in	come eamed								0.0			
o. Program	Income expende	ed in accordance wi	th the deduction	n altern	ative					0.0			
p. Program	Income expende	ed in accordance wi	th the addition a	altemat	lve					0.0			
q. Unexpend	ded program Inco	ome (line n minus ilr	ne o or line p)							0.0			
	a. Type of Rate	(Place "X" in approp	orlate box)						-				
11. Indirect		Provisiona	al	X	Predetermined		Final		Fixed				
Expense	b. Rate: 0%	c. Base:			0.00 d. Total Amount:			0.00	e. Federal Share:	0.0			
12. Remarks: At	ttach any explan	ations deemed nece	essary or Inform	nation re	equired by Federal sponso	iring agend	cy in compliance	with gove	eming legislation:				

# Cost share Reporting

- Reportable cost share is included in the final invoice or report.
   Copy of the Third-Party or In Kind letter that clearly states that they supplied xxxxxx is attached to the report or invoice.
- If cost sharing obligations cannot be met, the PI needs to determine the next course of action with the sponsor.

#### **Potential outcomes:**

- sponsor will waive the remaining obligation;
- the sponsor will reduce funding;
- the sponsor will revoke all future funding for the project.



Office of Inspector General

## WHEN GOOD MONEY GOES BAD

True Stories of Grant Fraud at EPA

www.epa.gov/oig



#### Audit

#### **EPA Grant Fraud Case Study:**

- University Agrees to Pay \$2.5 Million to Settle False Claims Allegations
  - Amounts appropriated for cost sharing were not representative of the amounts actually paid by the university

#### **NASA OIG investigation:**

- University proposes to fund additional years of the agreement at no cost to NASA (\$1.4 million value)
  - University failed to comply with cost-sharing provisions of a cooperative agreement with NASA

#### **Audit**

#### **NSF OIG audits:**

- ➤ <u>Boston U (3/31/11):</u> BU does not have adequate internal controls to ensure that cost share is properly identified, recorded, reported and monitored
- Ohio State U (3/31/11): Inadequate Controls for Meeting Cost Share Commitments-not adequately monitored
- ➤ <u>N Carolina Central U (3/25/11):</u> Inadequate Internal Controls over NSF Grant Compliance Requirements for Cost Share and Conflict of Interest
- U of Nevada Reno (1/14/10): Cost Share Effort Not Reflected on Report

#### **Audit**

Trends in Data: (Partial summary from compilation by Florida International University)

- Inadequate internal controls to ensure cost share is properly identified, recorded, reported and monitored
- Inadequate procedures to monitor cost sharing expenditures of subawardees
- Inadequate supporting documentation for cost sharing
- Cost sharing contributions based on estimated and not actual costs
- Cost sharing in proposal narrative doesn't match proposal budget

#### Future?

- Cost sharing eliminated Not likely
  - HHS OIG Work Plan FY13
    - NIH Cost Sharing Claimed by Universities
      - "We will determine how universities are meeting cost-sharing requirements."

 System Changes/Improvements – Find new ways to use the tools we already have.

# Discussion/Questions

